

Pilot action final report Port of Trieste D.4.2.11

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1. Ex-ante situation – Background of the pilot action

As underlined in the TNA, the main feature of the Port of Trieste is represented by its legal status of Free Port, in application of the rules of the Paris Peace Treaty (Annex VIII). According to it, the Free Zones of the Port of Trieste enjoy the legal status of customs clearance exception and do not belong to the customs territory of the European Union.

In the design of the Port Community System PCS, called "Sinfomar", it was necessary to consider the special legislative situation due to its status as a Free Port. The Free Port of Trieste currently includes five distinct Free Zones, three of which reserved for commercial activities (Old Free Zone, New Free Zone, Timber Terminal) and two used for industrial activities (Mineral Oils Free Zone, Zaule Channel Free Zone). As regards the customs regime, the Free Zones of the Port of Trieste enjoy the legal status of customs clearance exemption, which involves a whole series of beneficial operating conditions for the Free Port of Trieste. This is undoubtedly the biggest area of difference between the regulations of the Free Port of Trieste and national and EU ones.

Against this background, it is necessary to allow the free flow of goods between Free Zone areas also outside the Port areas and, at the same time, reduce the road congestion due to the increasing traffic flows, thus optimising the use of the existing infrastructures.

2 Pilot action description

The aim of the pilot action consists in creating a new module of the Sinfomar PCS, dedicated to the management of the movement of goods between external Free Zone areas outside the Port of Trieste, using data from existing cameras, both for rail and road transportation to ensure the traceability of goods.

The new module of the Sinfomar PCS would manage the goods arrived in a Free Zone area to be transferred to another Free Zone area using road or rail transportation in a controlled way, without implementing traditional customs operations, but using ICT procedures and tools (such as cameras or virtual gates).

This module would manage at the same time logistical data (e.g., plate of the trailer and semitrailer, type of vehicle, container number, train tracks,...), data to identify the subject responsible of goods (e.g., personal identification data of the driver and of the freight forwarder) and customs data (e.g., type of goods using HS (Harmonized SysteM) standard, initial and foreseen final date of transport, weight, type of customs document, MRN (Movement Reference Number), ...).

Also, a complementary activity focuses on the extension of the PCS Sinfomar to manage the external buffer areas belonging to the zone under the control of the Port Network Authority of the Eastern Adriatic Sea. These areas are authorised spaces where vehicles directed to the Port of



Trieste can stop with the aim of a better and integrated management of the traffic flows to the Port of Trieste and to track in advance the vehicles (through the utilisation of the pre-arrival notification). The buffer areas are of different types: public (such as the Interporto di Trieste – Fernetti), Free Zone areas (such as the Industrial Free Zone called FREEeste) and private ones. In accordance to the activity already foreseen, this extension of the PCS would allow the management of such external areas and the movement of goods between them and the Port of Trieste.

The activities related to the first pilot action started in December 2019 and finished in July 2020, while the activities related to the second pilot action closed in October 2020.

Since January 2020 internal meetings have been organised to analyse the details of the current scenario and to define the specifications of the new module to be created in Sinfomar. As highlighted in Section 1 of the current document, the peculiarity of the Port of Trieste, as an International Free Zone Area, has to be carefully taken into account in the implementation of the activities. The Port Network Authority is the body entrusted with the management and control of all Free Zone areas in the territory of the province of Trieste and the activities carried out in PROMARES project exploit the outputs achieved in another project, named "ISTEN – Integrated and Sustainable Transport in Efficient Network", co-financed by the Adrion Programme. Thanks to the synergy between the two projects, some functionalities to manage Free Zone areas through the Sinfomar PCS are already under definition and development. More specifically, additional functionalities are established in Sinfomar concerning the management of pre-arrival notifications in the Free Zone areas, management of vehicles in the Free Zone areas and management of vehicles directed to the port of Trieste using and without using a customs corridor.

At the beginning of March 2020, a first meeting with an external stakeholder was held to agree on the organisation of deployment activities and next test phases. The selected stakeholder is a terminal operator, specialised in the movements of metal products, that has an internal department dedicated to customs operations and it is based in the Old Free Zone area.

Due to the lockdown period caused by Covid-19, the activities with this stakeholder were slightly delayed, therefore other external free zone areas have been taken into consideration in the pilot action: the inland terminal "Interporto di Trieste – Fernetti" and the FreeESTE areas.

Hereafter, some screenshots taken from the PCS Sinfomar are presented to explain the reached results.

At operative level, to properly utilise the functionalities enabled in the module "External Free Zone Areas" (literally "Punti Franchi Esterni") in the PCS Sinfomar, it is necessary to update the registry of the warehouses in Sinfomar, by registering in the PCS the data concerning the free zone area/s.



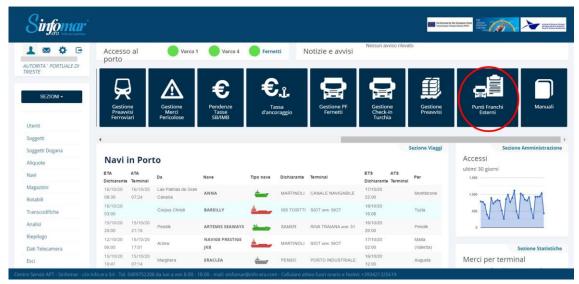


Figure 1: PCS Sinfomar homepage



Figure 2: Research of a warehouse in a free zone area

Then, the processes are based on the concept of "pre-arrival" that is a declaration made by the local representative of the carrier or by the carrier itself. The pre-arrival collects data of three different types: (i) logistical; (ii) customs related; (iii) about the driver. The customs data concern details relevant from the customs point of view in relation to the goods to be loaded or unloaded from a warehouse in a free zone area.



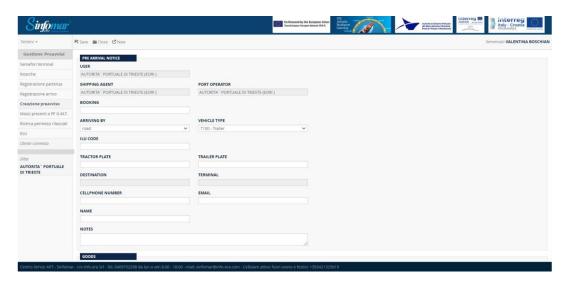


Figure 3: Pre-arrival notification module in Sinfomar

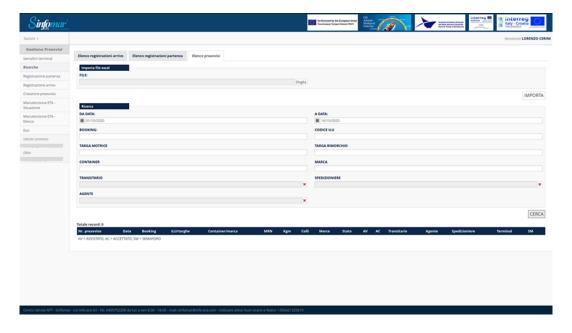


Figure 4: Research function for pre-arrival notifications



As shown in Figure 5 below, it is possible to use a research function to find out all the data declared in a pre-arrival notification for a specific truck as well as to visualise the authorisation to be transferred to a different logistical area (virtual traffic light green or red) and also to monitor the accesses in a specific free zone area.

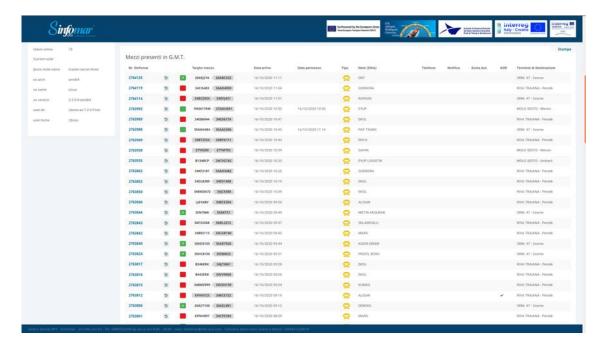


Figure 5: Trucks in a specific free zone area ("GMT - Old Free Zone area")

By opening the link associated to the Sinfomar number of a selected truck it is possible, for the terminal, to confirm the arrival (also by using data detected by devices such as OCR cameras, documents and passports readers, at gates).



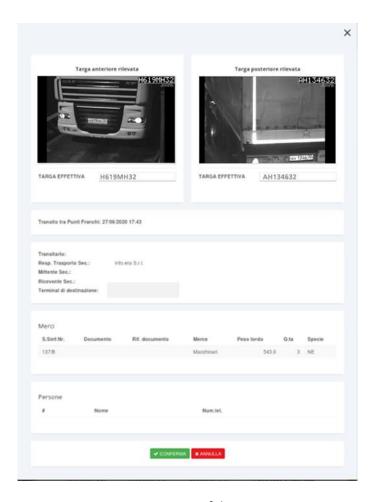


Figure 6: Detection of data at gates

In addition, it is possible to visualise the details of the goods transported by a specific truck, as show in Figure 7 below.



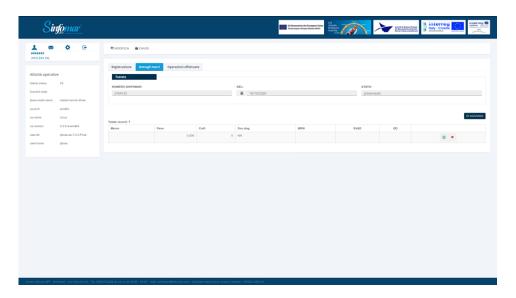


Figure 7: Details on transported goods

During the development of the pilot activities, drawbacks or particular problems have not been recognised. On the contrary, the deep analysis of the activities to be carried out let the identification of the second pilot action that is strictly related to the overall goals of the pilot.

This second pilot, as anticipated, focuses on the extension of the PCS Sinfomar to manage the external buffer areas belonging to the zone under the control of the Port Network Authority of the Eastern Adriatic Sea. In particular, the pilot action focuses on the private external buffer areas that are named as "Authorized Buffer Area – A.B.A.". Hereafter, the main activities carried out are listed:

- <u>Definition of the official regulations and guidelines</u>: the General Secretary of the Port Network Authority of the Eastern Adriatic Sea approved the guidelines that have been sent to all the operators that stated their interest to be authorized to operate as "A.B.A". These guidelines indicate the rules to be applied and the processes to be followed to obtain the authorization;
- For the time being, the Port Network Authority of the Eastern Adriatic Sea officially received five complete requests. All of them are positively evaluated and five operators are authorized to be "A.B.A" to manage, accordingly to the guidelines and established rules, the road traffic of Ro-Ro trucks directed to the Port of Trieste;
- In addition to the guidelines, an <u>operative manual</u> (see attachment) has been prepared. It has been presented in a dedicated meeting with the operators (on the 30th July 2020) and



- distributed to them. Moreover, specific training activities have been performed directly in the offices of the different authorized operators;
- <u>Constant support</u> is offered to the operators in order to use properly the PCS Sinfomar and to align their operations to manage the traffic flows in accordance to the availabilities of the port terminals and the department of the Port Network Authority of the Eastern Adriatic Sea dedicated to the management of the road traffic.

The results gained with this pilot actions have important impact on the Port Community, since this initiative helped to support the management of the traffic in a particular period like the lockdown caused by the Covid-19. Therefore, this action is really appreciated by the operators. Figures below show the screenshots taken directly from the PCS Sinfomar.

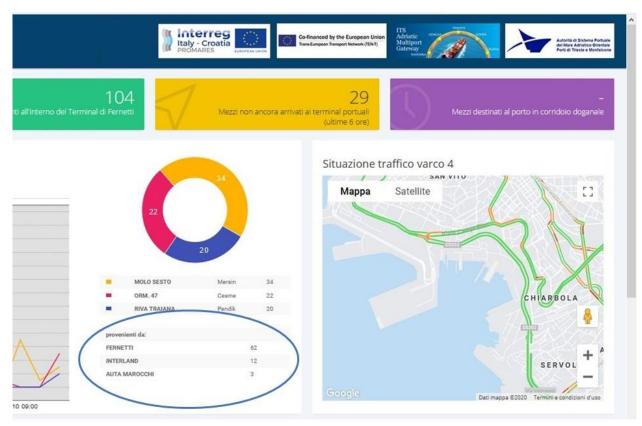


Figure 8: Details on the trucks arriving from the different buffer areas



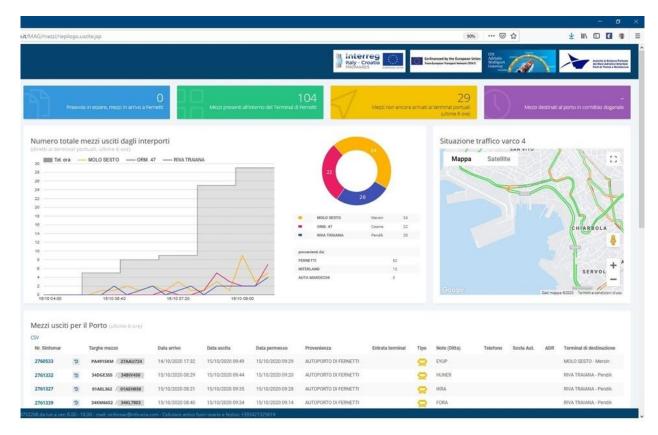


Figure 9: Summary of the trucks arriving in the port terminals from the external buffer areas



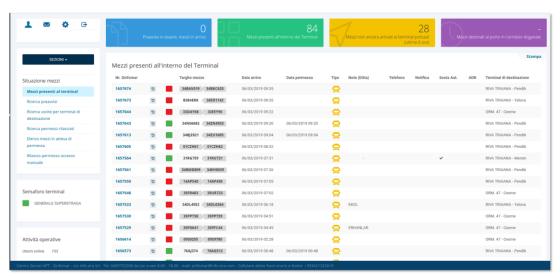


Figure 10: Extract from the operative manual for the "A.B.A."

3 Stakeholders

Stakeholders – e.g. freight forwarders, terminal operators, Customs Agency, Financial Police – have been kept constantly updated about the implementation of the activities through informal ad-hoc communication actions.

4 Impacts and replicability

The impacts are:

- 1) the increase of data accuracy and the certification that goods moving between Free Zone areas do not change path;
- 2) reduction of road congestion due to the increase in traffic flows and optimisation of the use of the current port infrastructures.

The pilot action is fully replicable in other contexts, even beyond the Programme Area.